# "Breaking down the barriers to efficiency improvements in the rental housing market: A comparison of two utility approaches"



Katherine Johnson, Johnson Consulting Group,

Email: kjohnson@johnsonconsults.com

Michael Volker, Midwest Energy; Email: mvolker@mwenergy.com

Wade Shimoda, Hawaii Electric Company,

Email: wade.shimoda@heco.com

Dr. George Willoughby, Hawaii Electric Company,

Email: george.willoughby@heco.com



# **Hawaiian Electric Company**



Hawaiian Electric Company has provided the energy that has fueled the islands' development from a Hawaiian kingdom to a modern state.

- Subsidiaries include: Hawaiian Electric Company, Inc. (HECO), Maui Electric Company, Ltd. (MECO), and Hawaii Electric Light Company, Inc. (HELCO)
- Provides electricity for 95% of Hawaii's residents (300,000+)
- Established in 1891, Hawaiian Electric remains one
  of the few locally owned and operated major companies in Hawaii.



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- Midwest Energy, Inc. (Midwest Energy) is an electric and gas cooperative that serves 48,000 electric and 42,000 gas customers in central and western Kansas.
- Has its own transmission system and generates electricity from owned sources or procures it contractually



- Its gas system is not vertically integrated, containing no upstream transmission "pipes" or gas production.
- It is a local distribution company (LDC) in the traditional sense. The largest city served is Hays, Kansas with a population of roughly 20,000.

# **Challenges in the Rental Market**

The rental market is a difficult segment to target for residential energy efficiency improvements.

- Due to the "split-incentive" in which the landlord has little interest in paying for energy efficiency improvements because the tenant pays the utility bills.
- Several utilities have implemented on-the-bill financing programs, patterned after the Pay-As-You-Save Program<sup>®</sup> Model.



#### **On-the-Bill Financing Program Features**

Utility provides the up-front capital as a way to encourage the investment in these energy efficiency improvements. Other program features:

- No up-front capital required by customer;
- Efficiency improvements are paid for through a surcharge on the utility bill;
- The surcharge is tied to the location, not to the individual customer;
- Eliminates the "split incentives"



#### **Comparison of Approaches**

#### Hawaiian Electric and Midwest Energy

	HECO	Midwest Energy	
Targeted Equipment	Solar Water Heaters	Space and Water Efficiency Measures	
Marketing Approach	Contractor Driven	Customer Driven	
No Customer Down Payment	V	V	
On-the-Bill Financing of Efficiency Improvements	V	V	
Utility Tariff Service	V	V	
Installation Tied to Location	V	V	
Implemented thru Approved Contractors	V	V	
Required Post Inspection/Verification	V	V	
Term of Loan (Maximum)	12 years	15 years	
Additional Features	\$1,000 rebate	Comprehensive Energy Audit	
	Equipment Warranty	Economic Analysis	
	Free Maintenance	Contractor Management	



#### **HECO's Program Characteristics**

Three-year pilot program (June 30, 2007 – June 30, 2010) designed to overcome the barrier of up-front costs in a residential solar water heating market.

- Implemented across HECO's subsidiaries
- Marketed through the company's existing base of approved residential water heater contractors.
  - Participating customers incur no up-front cost but *finance the cost* of a solar water heater on monthly bill.
  - Energy savings from this installation more than offset monthly fee.
  - Participants also receive a \$1,000 rebate for participating in HECO's Residential Water Heating Program, free maintenance and insurance on the solar water heater, and 12 year warranty.



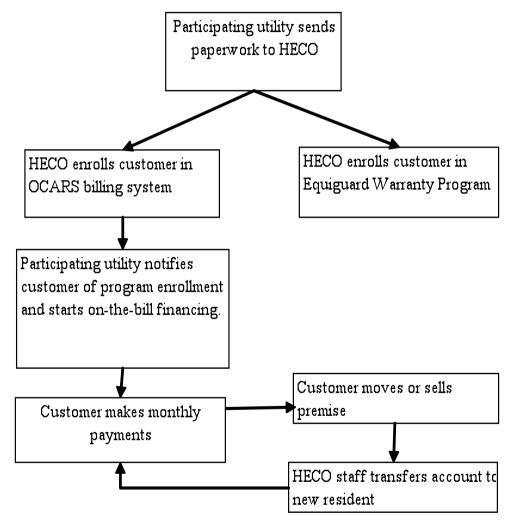
#### **HECO's Program Characteristics**

- Created to satisfy the requirements of Act 240 (SB2957), which mandated that the utilities shall establish a "pay-as-you-save" type program.
- Focus expanded beyond the original rental target market to all eligible existing residential home owners.
- HECO had to develop internally all of the necessary forms, documents, and program information as well a legal requirements.
- Developing this application process was also challenging
  - Required new types of accounting and billing systems that matched the monthly SSP payments with the "regular" monthly utility bills.

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 Required the utility also develop systems and responses to handle all aspects of loan financing and defaults.

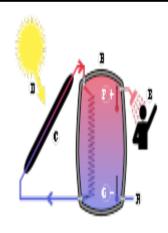
#### INTERNAL SSP PROGRAM PAPER WORK FLOW





# **Key Program Metrics for HECO's SSP Program**

	HECO	MECO	HELCO	PY1 Weighted SSP Program Average
Average Household Size	3.7	4.2	4.1	3.9
Average Approved System Cost	\$4,667.65	\$5,161.09	\$6,204.66	\$5,217.12
Average Loan Term (number of months)	136.2	98.3	103.6	122.2





# Midwest Energy's Program

How\$mart\*

- Midwest Energy's How\$mart<sup>™</sup> program ties energy efficiency investments to basic utility service.
- Midwest Energy is first utility in the world to voluntarily adopt the Pay-As-You-Save® concept
- Tailored to fit Midwest Energy's unique service area characteristics
- The company has allowed investment in efficiency measures that result in How\$mart<sup>™</sup> charges equal to 90% of estimated savings rather than 75% under PAYS<sup>®</sup> or 80% in HECO's program.



# Midwest Energy's Roles

- Conducting comprehensive energy audit
- Developing recommendations for improvements
- Performing Economic analysis
- Controlling contractors
- Ensuring Quality Control
- Acting as an Intermediary





# Midwest Energy's Roles

#### How\$mart\*

- Midwest Energy has a broader view by focusing on a range of home improvements, rather than just one measure (i.e., solar water heaters).
- Midwest Energy only allows efficiency measures that are permanently attached to the foundation meaning so all improvements are related to space or water conditioning.
- The biggest difference between How\$mart<sup>™</sup> and PAYS<sup>®</sup> is that Midwest Energy found it untenable to suspend How\$mart<sup>™</sup> charges to customers in the event that a How\$mart<sup>™</sup> measure fails to work at any point during the period of time when How\$mart<sup>™</sup> charges apply.



# Midwest Energy's Program

- Customer-initiated program
  - Contractors and social service agencies often refer customers to program
  - Manage high bill complaints
- Audit results lead to the development of a preliminary Conservation Plan
  - includes recommended efficiency improvements, estimated costs of those improvements, and energy savings.
- Customers solicit participating contractors to provide bids for recommended improvements
- Conservation Plan is finalized with total costs of those improvements, estimated utility bill savings, and How\$mart™ monthly charge
- Selected contractor performs the work
- Building owners and tenants must sign off on completed work.
- Midwest Energy pays contractor upon customer sign-off that work has been satisfactorily completed

#### **Contractor Recruitment Strategies**

- Both HECO and Midwest Energy rely on their strong contractor relations
- HECO leveraged its network of existing water heating contractors, and through its support of the solar industry trade groups



- All three HECO operating companies held contractor informational meetings
- Contacted the local low income housing agencies, property management companies, etc.
- Midwest Energy has also developed strong relationships with contractors over time.
  - Offer local training opportunities, thereby increasing the competence of the contractor as well as reducing training costs.
  - Informational luncheons regarding the How\$mart<sup>™</sup> program in locations across the service area.

#### **Results**

2007-2008 Program Year Results				
	HECO	Midwest Energy		
Number of residences reached	185	98		
Value of home improvements	\$417,048	\$464,000		
Estimated energy savings(kWh)	454,650	221,000		
Mmbtu	NA	1900		
Gallons of Propane	NA	575		
Estimated Annual Energy Savings	NA	\$58,000		



#### **Lessons Learned**

- Keep the focus on the rental housing market
  - Design works best for low cost measures that have a short payback
  - Midwest Energy has been successful in tapping because of its focus on lower-cost shell and heating measures.
- Keep the application process simple
  - Midwest Energy was able to leverage its existing skills and capabilities into the How\$mart<sup>™</sup> Program
  - HECO had to develop this entire program from the ground up.



#### **Lessons Learned**

- Voluntary is better than mandated
  - Offers more flexibility and increases the potential for long-term success
  - Midwest Energy viewed this as a a way to improve the overall housing stock in its service territory
- Contractor relationships are critical for program success
  - Demonstrated a strong sense of commitment to these contractors by offering them training and by treating them an essential partner in this process.



#### Conclusion

- Both utilities believe that the concept of on-the-bill financing program is effective.
- Programs are just beginning to live up to promise of tearing down market barriers to energy efficiency.
- Midwest Energy has received more than 100 inquiries from every region of the country while HECO's program continues to be a model for utility-financed efficiency improvements.
- These two utilities demonstrate that with innovative program design, patience, and ability to make program adjustments as needed, demand and interest in these types of programs will continue to grow.



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