

Assessment of perceived legitimacy in policy evaluation

application to Dutch Regional Energy Strategies

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Regional Energy Strategies

- History of unrest and resistance against wind farms
- 30 plans for Windfarms and Solar parcs in Dutch regions 2030
- Voluntary contribution, but must total 35 TWh
- Regions have an informal position, municipality council approves of regional plans.
- > Emphasis on participation and local ownership



Perceived policy legitimacy

- Windfarms and solar parcs have an impact on the landscape and on people
- Policy Evaluation: Not only effectiveness and efficiency...
- Perceived legitimacy: acceptability, when considering everyones interests
 - policy features that affect perceived legitimacy
 - Seems more appropriate than evaluating acceptance or support







Research Question

To what extent do different policy characteristics affect citizen's perceived legitimacy of local renewable energy policy in the Netherlands?



Methods - Participants

- > Introduction policy to respondents
 - 1.Text, pictures
 - 2. Movie

> N >2733: Kantar panel







Method development

1. Conceptual framework

> 2. Experts interviews: policy details

3. Pilot. 10 Videointerviews respondents: for understanding and appropriateness

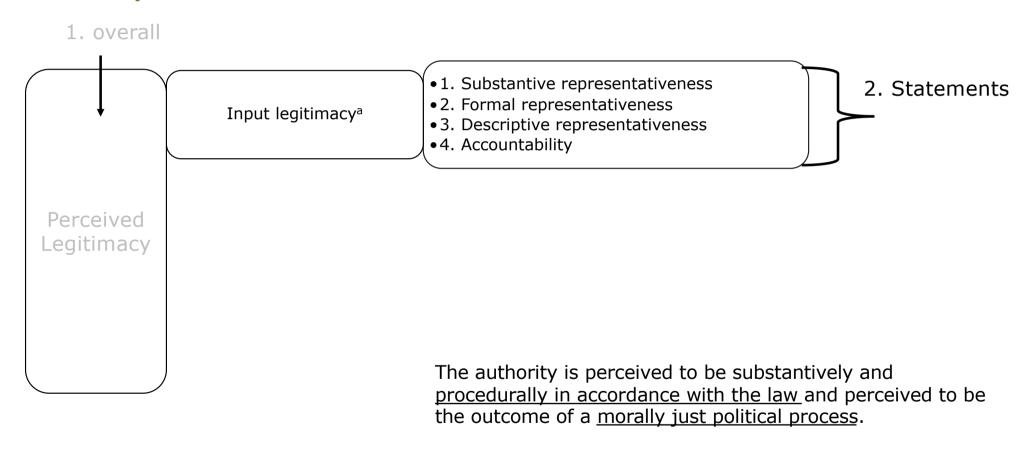


Conceptual Framework *(Van Noije)





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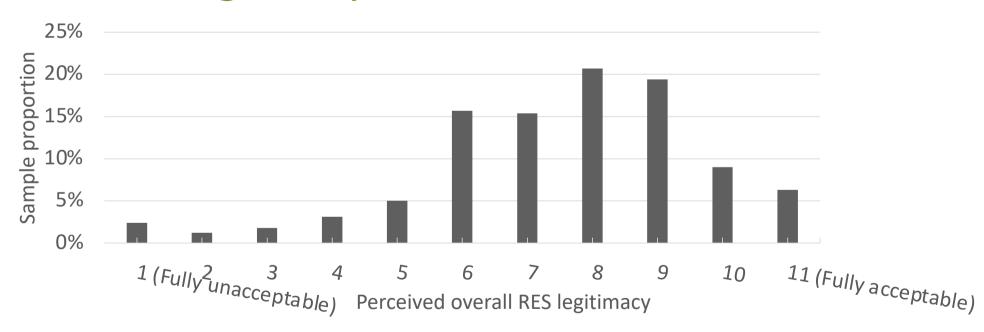
1. overall • 1. Substantive representativeness 2. statements • 2. Formal representativeness Input legitimacy^a • 3. Descriptive representativeness •4. Accountability • 1. Information/transparency • 2. Responsiveness Perceived Throughput legitimacy^b •3. Citizen participation Legitimacy •4. Legal equality ◆5. Rule of law 3. Vignettes • 1. Effectiveness • 2. Efficiency Output legitimacy^c • 3. Distributive justice •4. Transparency



Results



1. Do you consider it acceptable that there are regional energy strategies, when considering everyone's interests?





Unknown, not understood, yet acceptable

87% did not know there is a RES (before explanation)

66% understands how the RES works (after explanation)

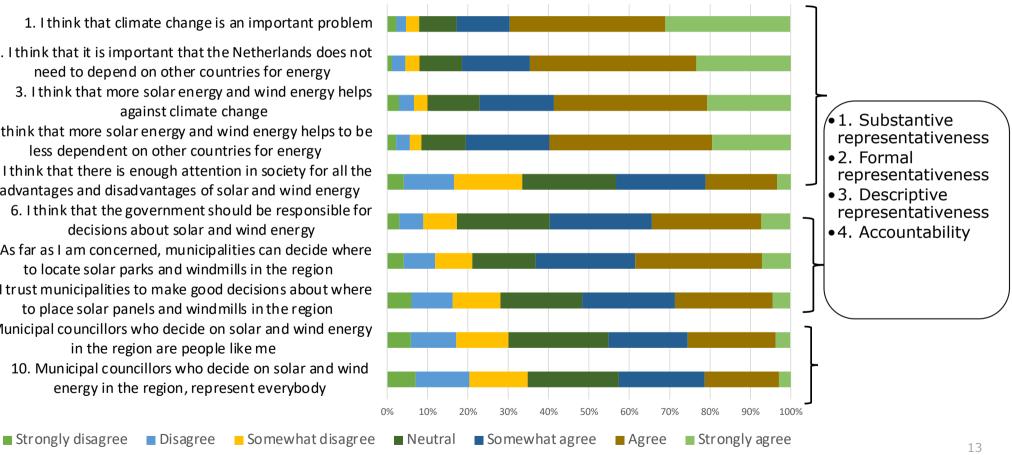
42% understands how decisions are made.

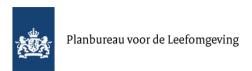
44% understands who make decisions.



2. Input legitimacy

- 1. I think that climate change is an important problem
- 2. I think that it is important that the Netherlands does not need to depend on other countries for energy
 - 3. I think that more solar energy and wind energy helps against climate change
- 4. I think that more solar energy and wind energy helps to be less dependent on other countries for energy
- 5. I think that there is enough attention in society for all the advantages and disadvantages of solar and wind energy
 - 6. I think that the government should be responsible for decisions about solar and wind energy
- 7. As far as I am concerned, municipalities can decide where to locate solar parks and windmills in the region
- 8. I trust municipalities to make good decisions about where to place solar panels and windmills in the region
- 9. Municipal councillors who decide on solar and wind energy in the region are people like me
 - 10. Municipal councillors who decide on solar and wind energy in the region, represent everybody





3: Presentation of the vignettes, an example

This is plan 1 to decide about the placement of solar panels and wind turbines:

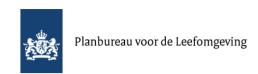
When you think about everyone's interest, to what extent do you consider this RES plan acceptable?

- Impact on landscape must be as small as possible, even if the costs will be higher
- Wind turbines and solar parcs are more often placed in municipalities where more energy is used
- Profits of wind turbines and solar parcs are distributed across people who live nearby
- Wind turbines and solar parcs are owned by the government
- People nearby were informed personally about the RES plan. Other people were informed later.
- The opinion of citizens played an important part in making the plan
- When following all procedures, conscientiousness is more important than speed



Respondents (n = 2733) read 4 different plans. With a random intercept model we calculated the effect of different policy traits on perceived legitimacy.

Results



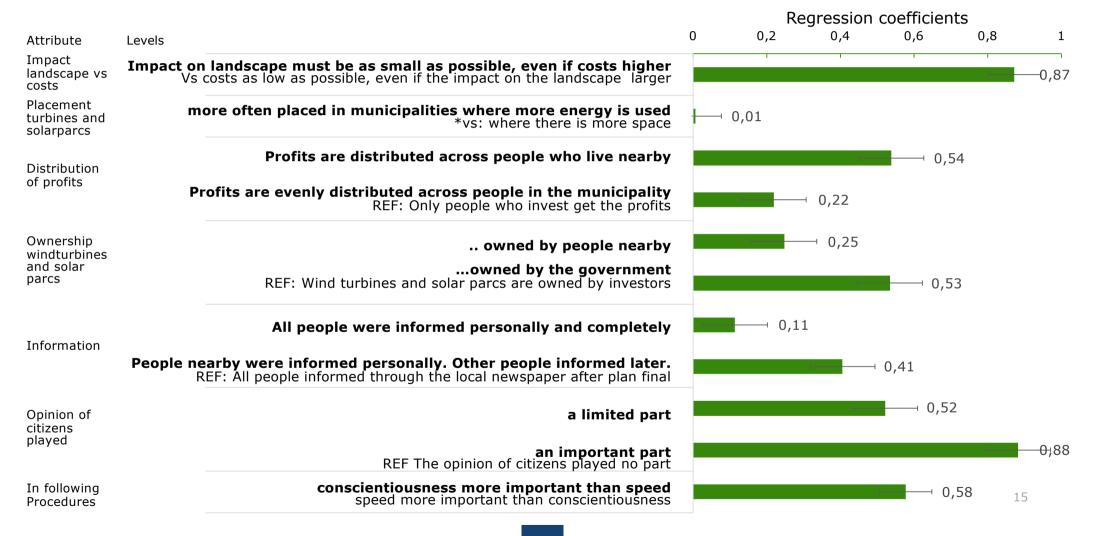




Figure 2: Presentation of the vignettes, an example

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3,75

+0,87

-0,01

+0,22

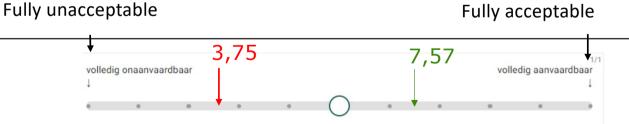
+0,11

+0,88

+0,58

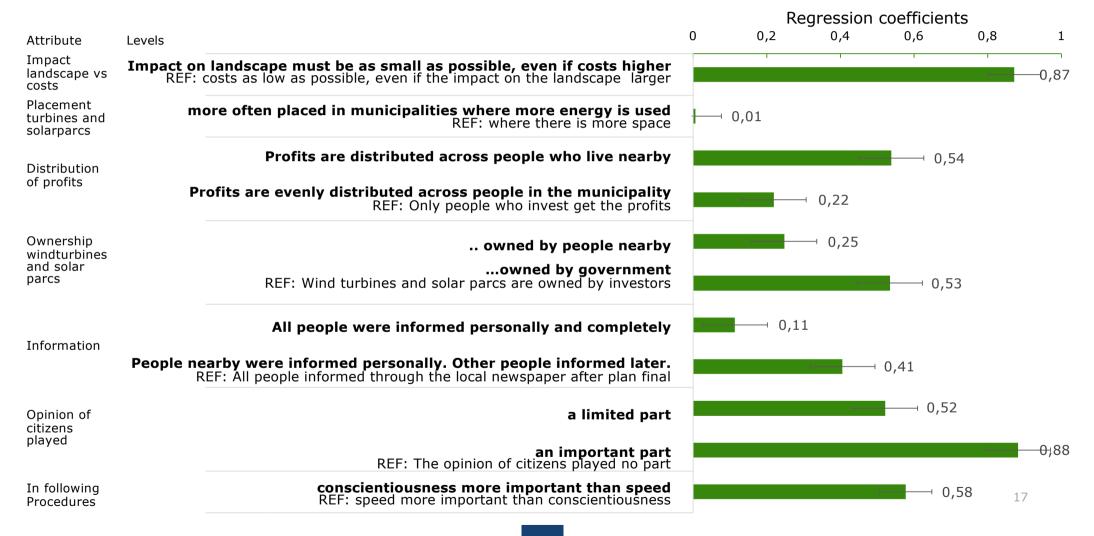
=6,93*

- People nearby were informed personally about the RES plan. Other people were informed later.
- The opinion of citizens played an important part in making the plan
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Results







Conclusions RES

- > 1. Respondents consider the existence of RES acceptable
- 2. Policy features (nearly all) important for perceived legitimacy
 - Most important: take into account opinion citizens, landscape more important than costs!
 - Perceived justice: Ownership by government and profits equally distributed in municipality
 - Actual policy: 50% local ownership!
- > 3. Perceived Input legitimacy is important:
 - Substantive higher than formal and descriptive representativeness



General conclusions

- Conceptual legitimacy framework can be applied to evaluate perceived legitimacy of environmental policy
 - Provides structure for policy evaluation
 - Context matters: approach depends on case