

Integrating consumption and international trade into energy and climate policy

Glen Peters, Robbie Andrew, Jonas Karstensen

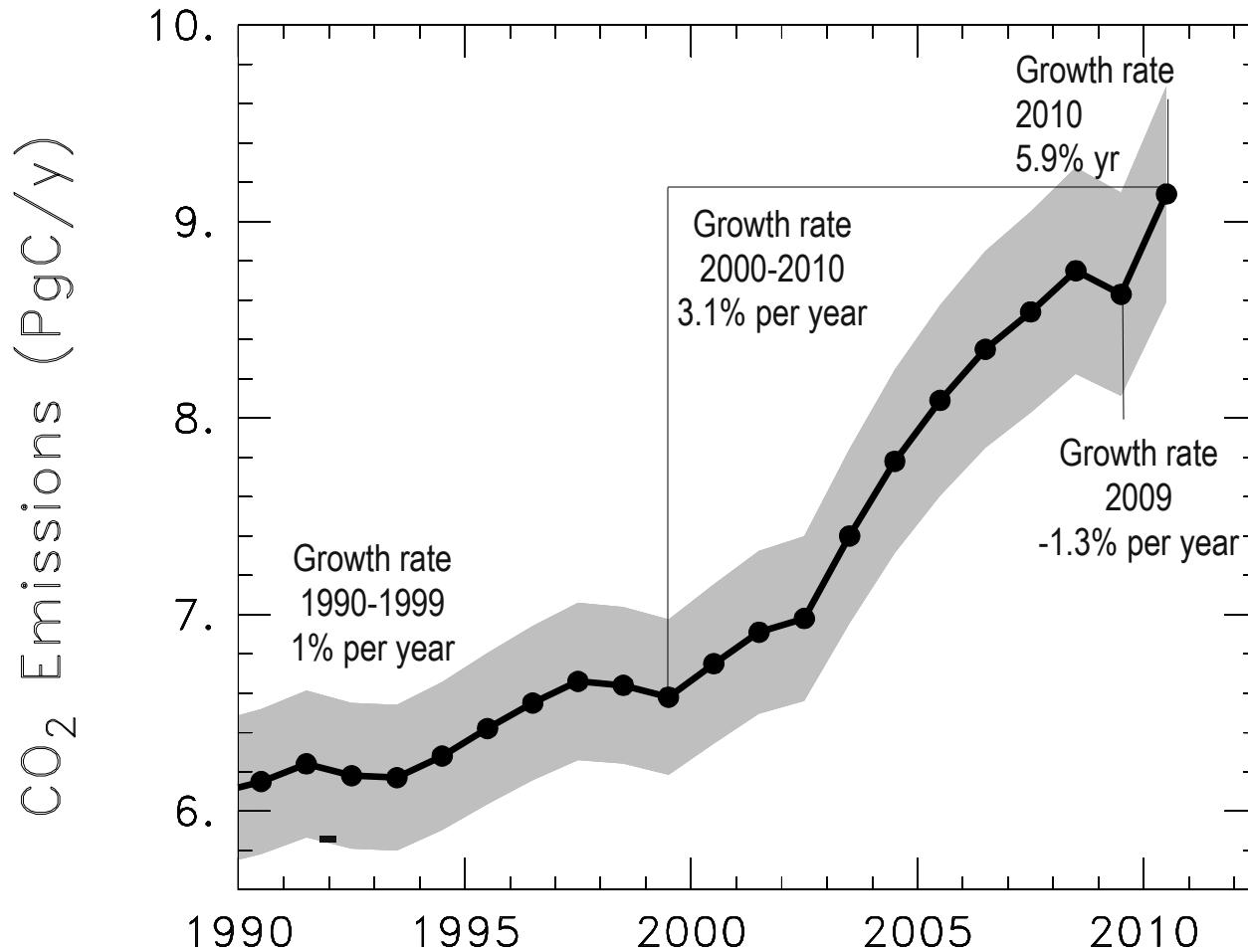
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BACKGROUND AND FRAMING

Global Carbon Emissions from Fossil-Fuels, Cement, and Flaring

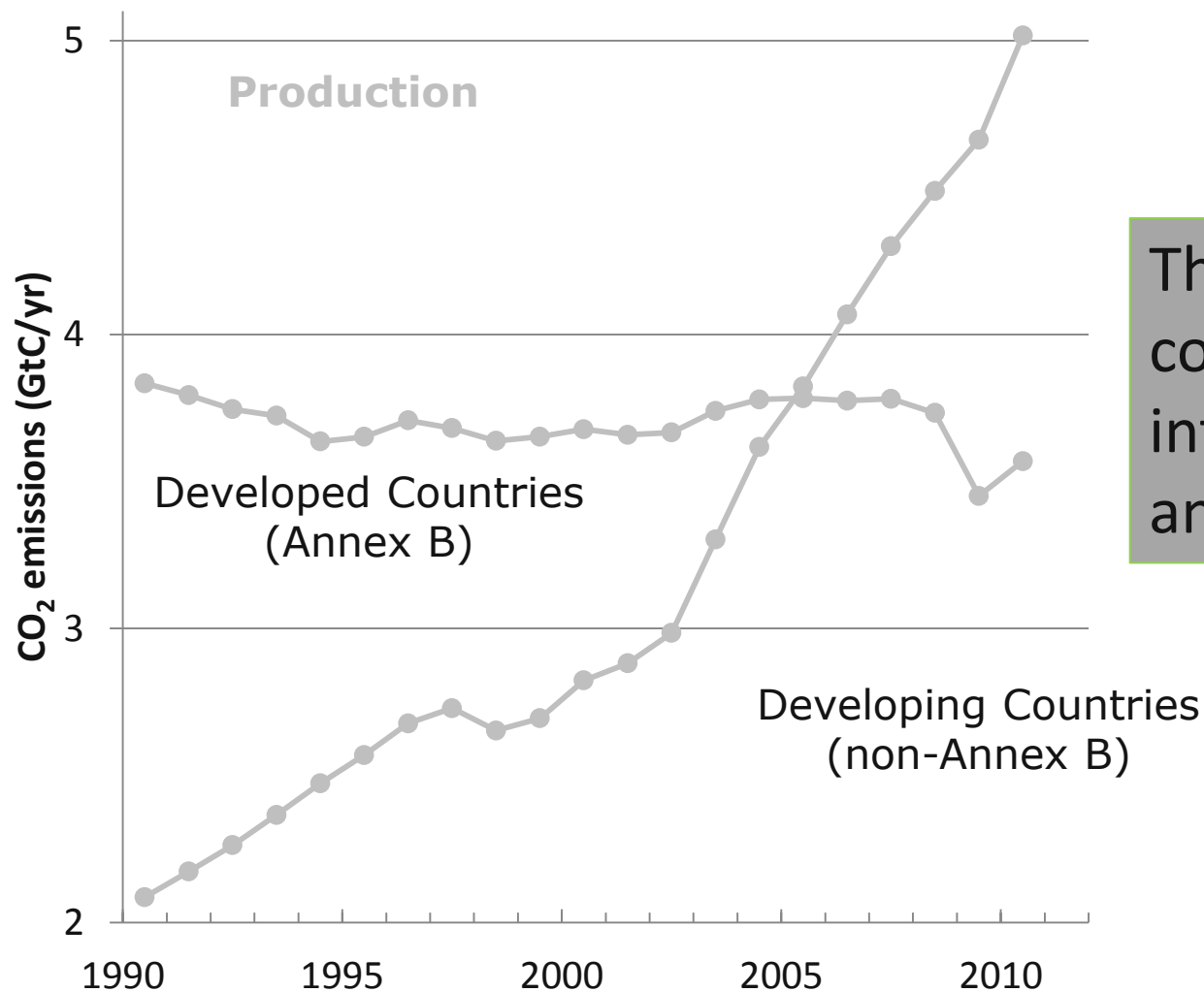


2010:
 Emissions: 9.1 PgC
 Growth rate: 5.9%
 1990 levels: +49%

2000-2010
 Growth rate: 3.1%

Rapid growth in CO₂ emissions after the 2008-2009 global financial crisis

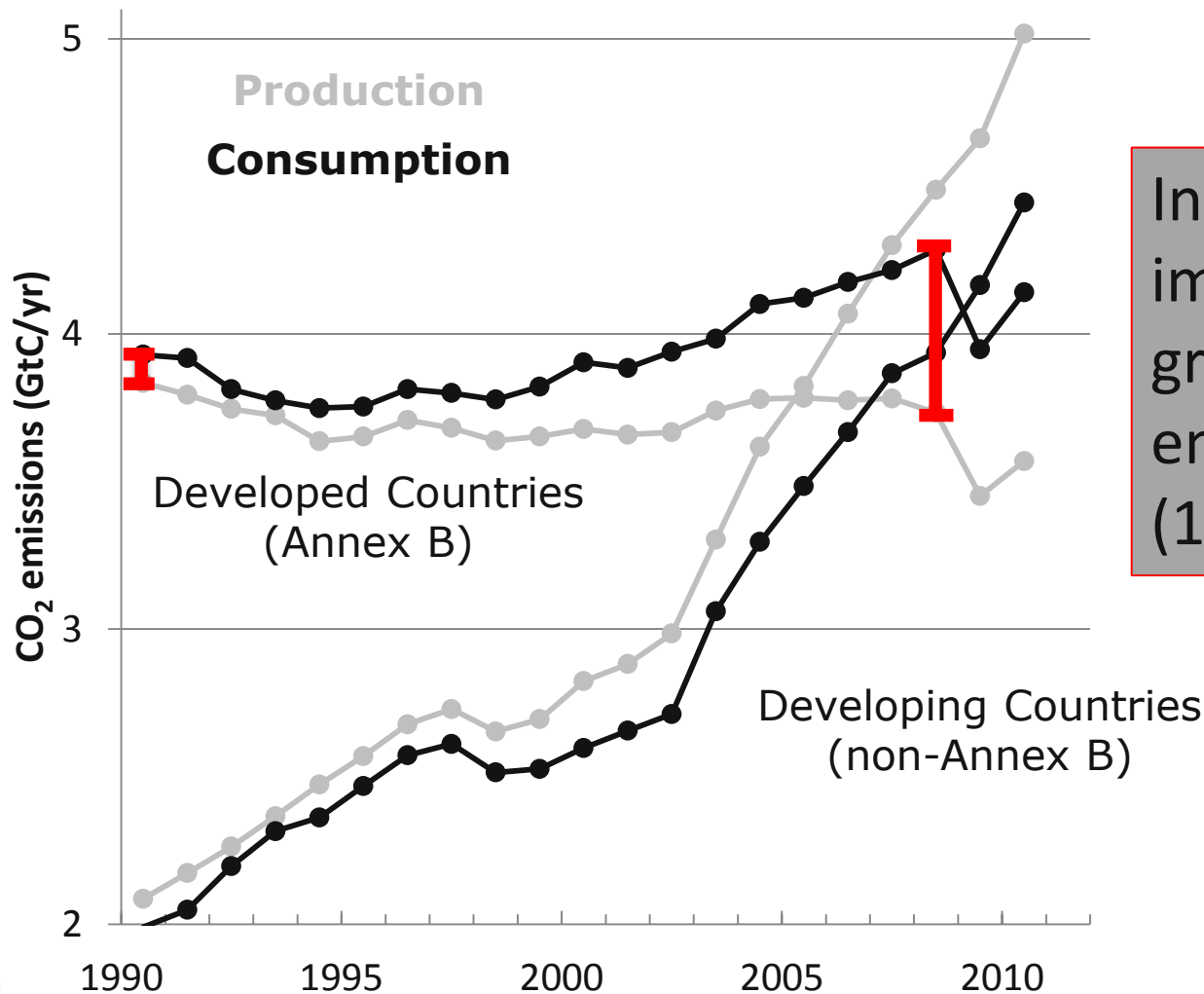
The Kyoto Protocol View



These regions are connected via international trade and financial flows

Rapid growth in CO₂ emissions after the 2008-2009 global financial crisis

The Kyoto Protocol View



Increase in net import *five* times greater than emission reductions (1990-2008)

Growth in emission transfers via international trade from 1990 to 2008

Rapid growth in CO₂ emissions after the 2008-2009 global financial crisis

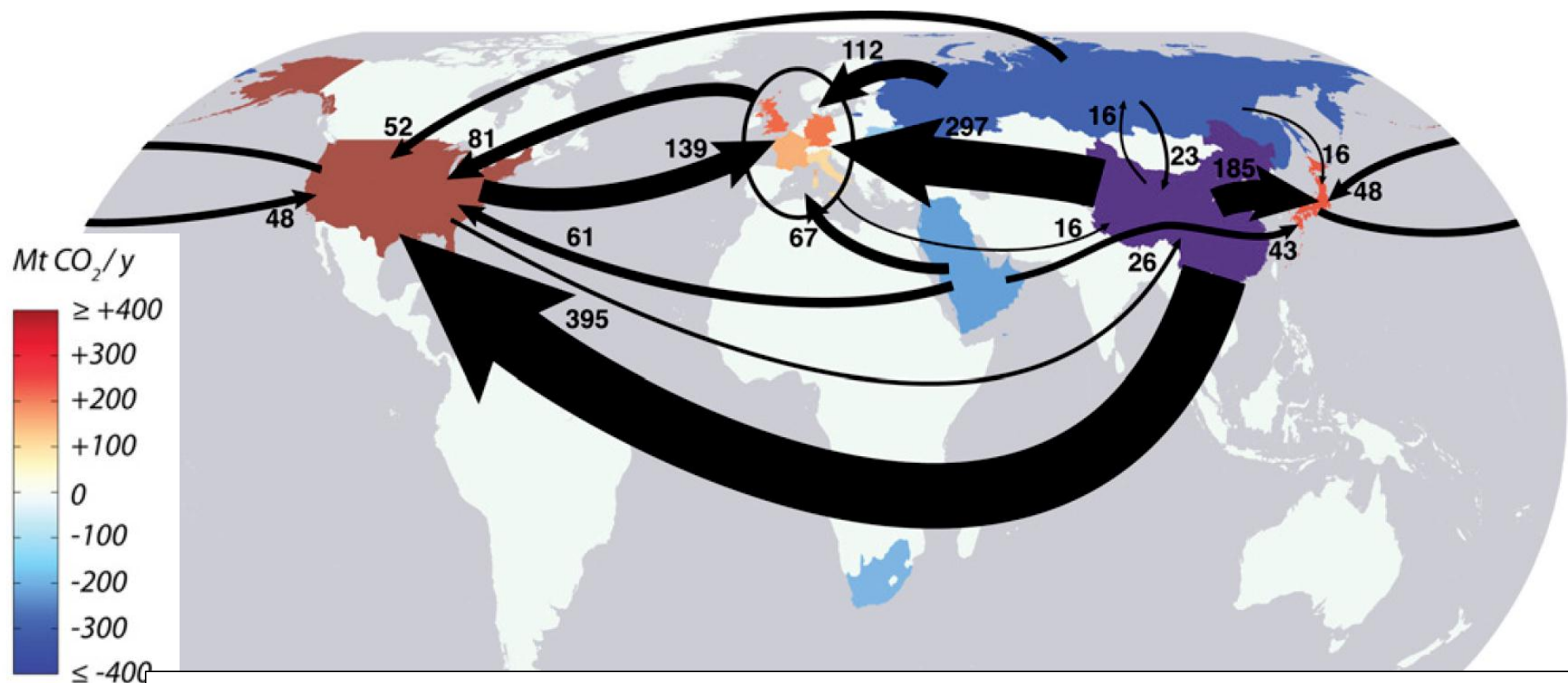
Broad research question

- In a world of **fragmented** climate policies can different methods of emissions accounting lead to more effective policy?
- Current system (EU-ETS)
Production cap
 - free allocation to exporters
 - + border tax for importers
 - = Consumption cap

PREVIOUS RESULTS

Consumption-based accounting of CO₂ emissions

Steven J. Davis¹ and Ken Caldeira



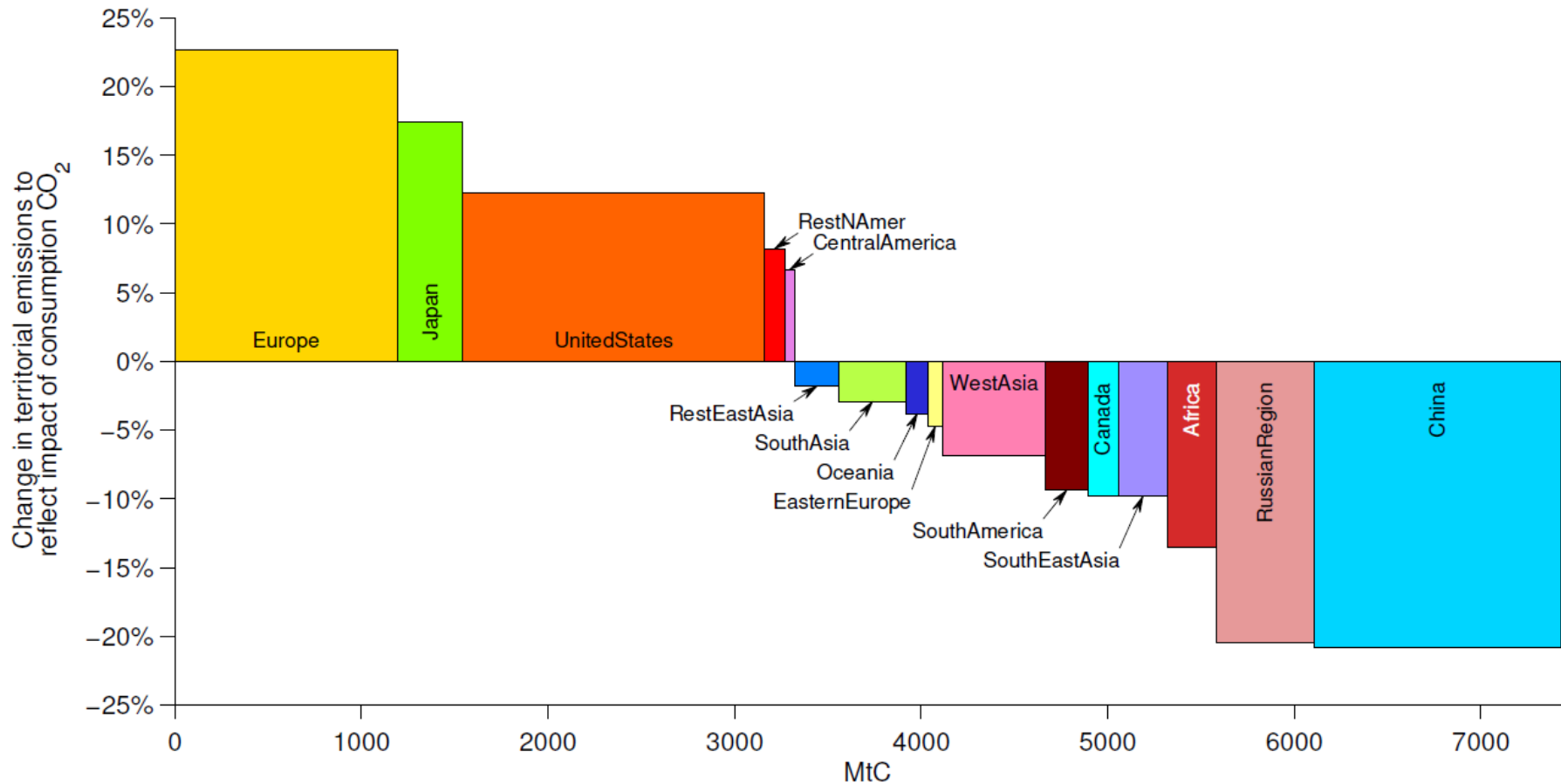
Key Findings (2004):

- 6.2 GtCO₂ (23%) embodied in trade
- Annex B Consumption 1.6 GtCO₂ higher than Production (12%)
- OECD Consumption 2.1 GtCO₂ higher than Production (16%)

A synthesis of carbon in international trade



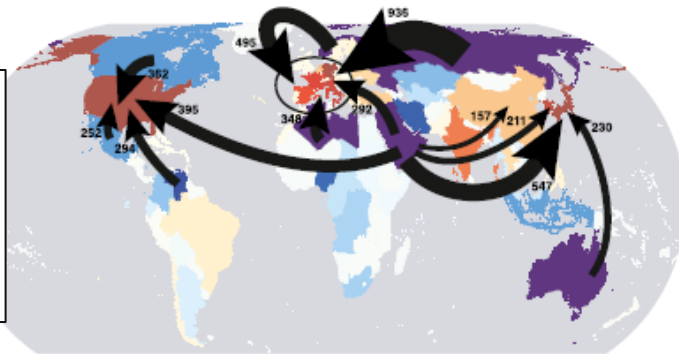
G. P. Peters¹, S. J. Davis^{2,3}, and R. Andrew¹



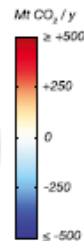
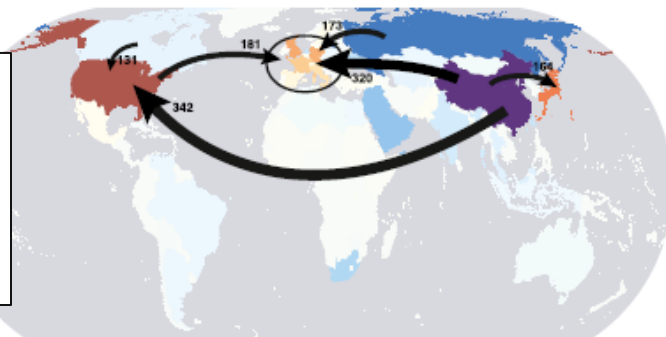
The supply chain of CO₂ emissions

Steven J. Davis^{a,1}, Glen P. Peters^b, and Ken Caldeira^a

Extraction
to
Production



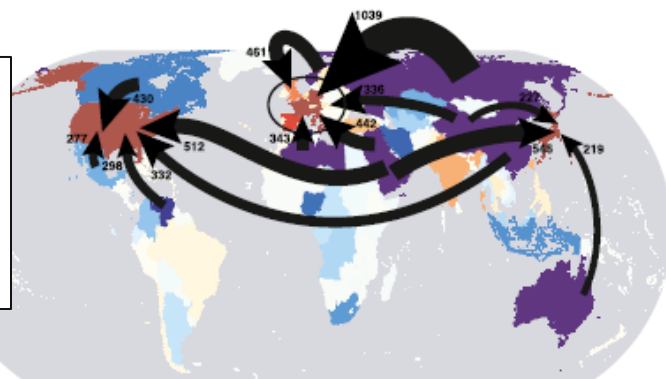
Production
to
Consumption



Key Findings (2004):

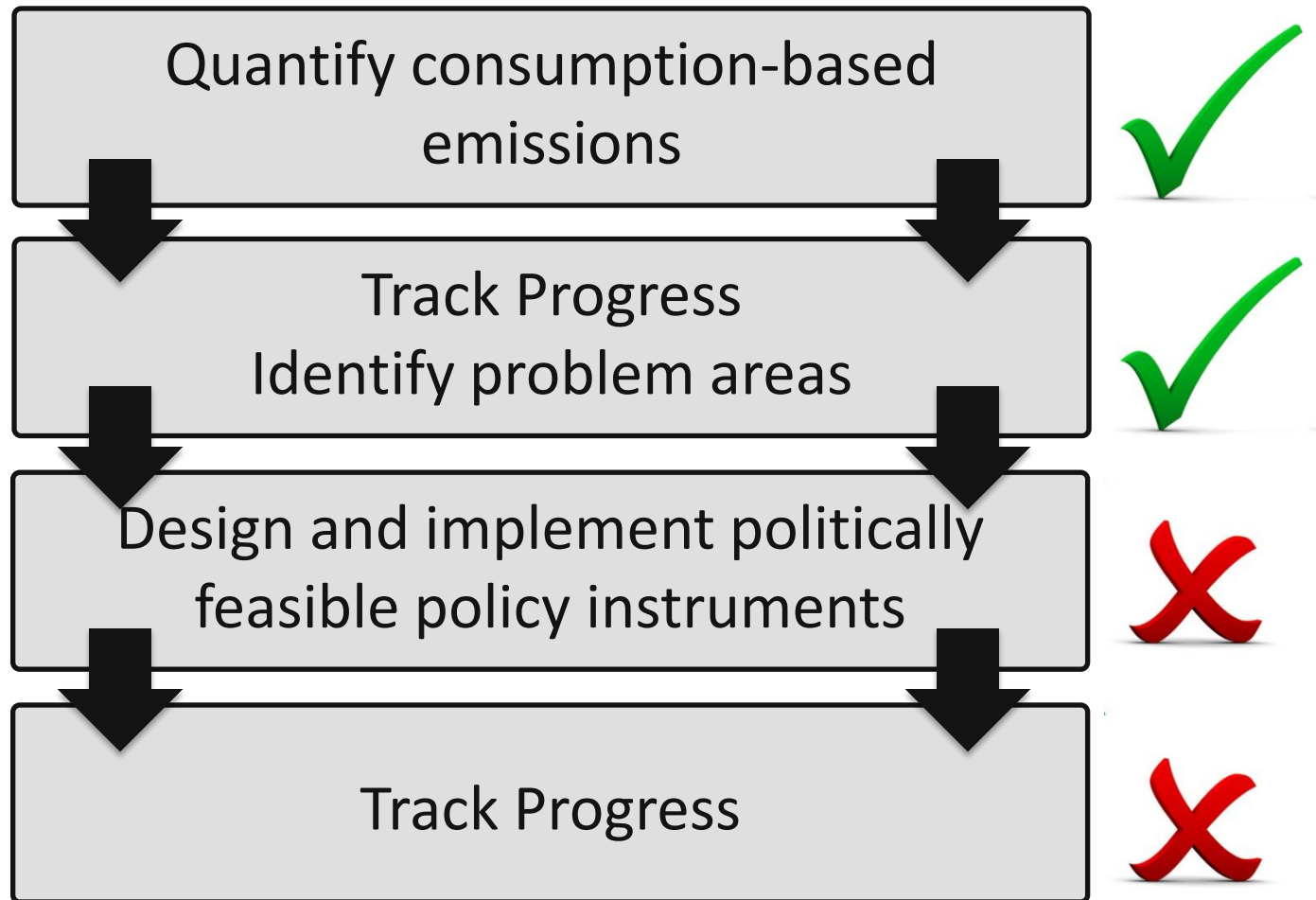
- 10.2 GtCO₂ (37%) embodied in extraction
- 6.4 GtCO₂ (23%) embodied in production

Extraction
to
Consumption

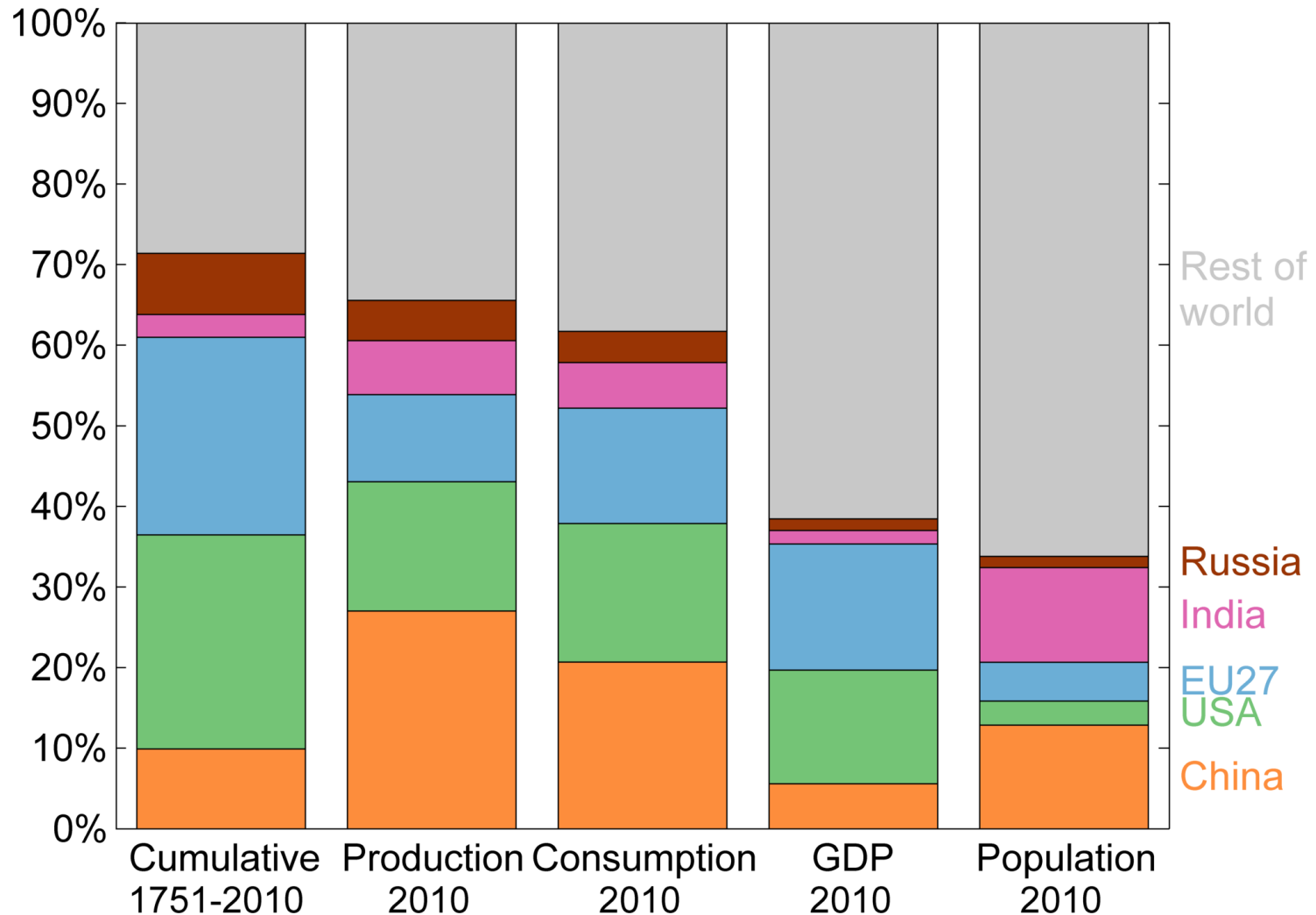


FUTURE RESEARCH

Consumption-based approaches are *complementary* to production-based approaches



“Fairness” and “Equity”

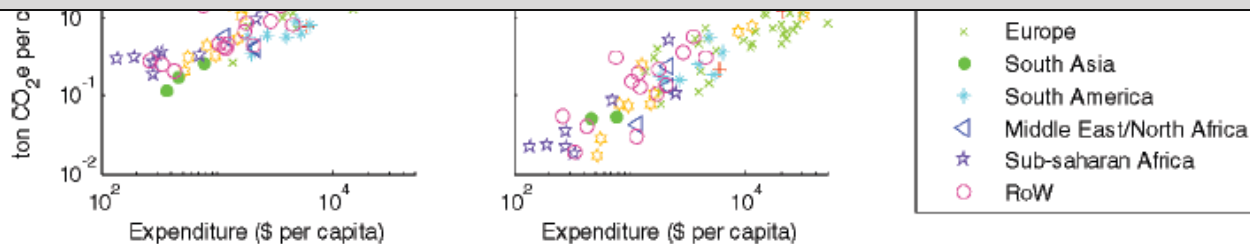


Drivers of consumption



Areas that need exploration

- Cultural and socio-economic drivers
 - Studies show that income explains all
- Demographic drivers
- How consumption changes with development
- The importance of capital with development



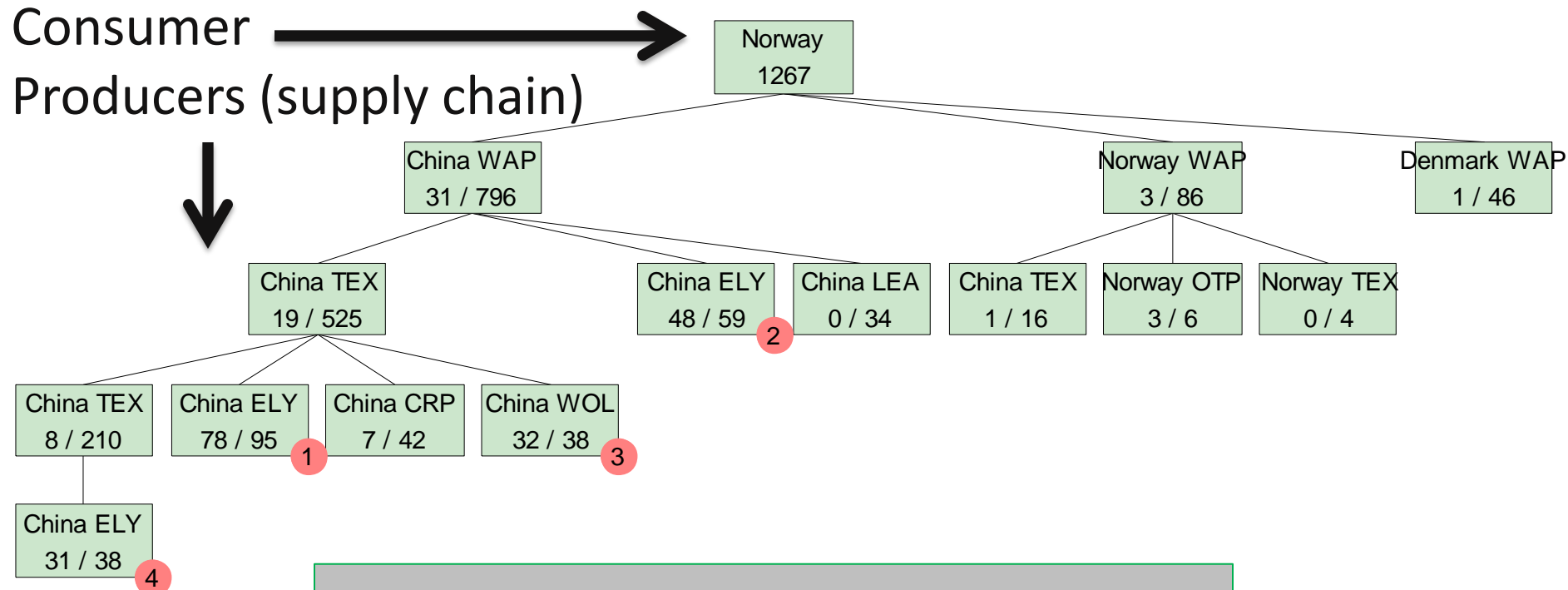
Environ. Sci. Technol. 2009, 43, 6414–6420

EDGAR G. HERTWICH^{*,†} AND
GLEN P. PETERS^{†,‡}

**Carbon Footprint of Nations: A
Global, Trade-Linked Analysis**

“Hot Spots”

Supply chain of clothing consumed in Norway



Most emissions occur in electricity production in China

Carbon Leakage (1)

Production

Remove exports

Add imports



Consumption

- Consumption policies are competitiveness neutral
- Current system inefficiently approximates consumption

Carbon Leakage (2)

- *Strong*: Climate policies cause emissions to increase in other regions
- *Weak*: Increased consumption is met by production in other regions
- Potential policy mechanisms
 - Use of subsidies *and* BTAs
 - Base carbon pricing on current VAT systems?
 - Consumption emission limitations directly

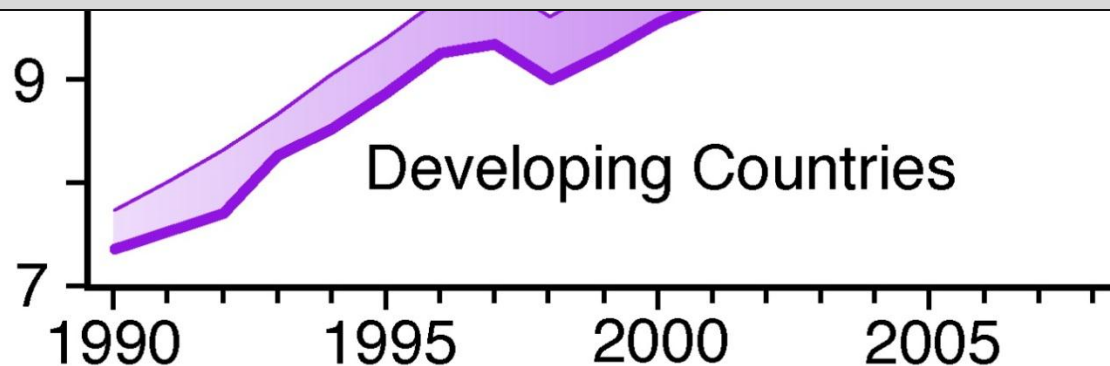
Growth in emission transfers via international trade from 1990 to 2008

Glen P. Peters^{a,1}, Jan C. Minx^{b,c}, Christopher L. Weber^{d,e}, and Ottmar Edenhofer^{c,f}



Net emission transfers increasing over time

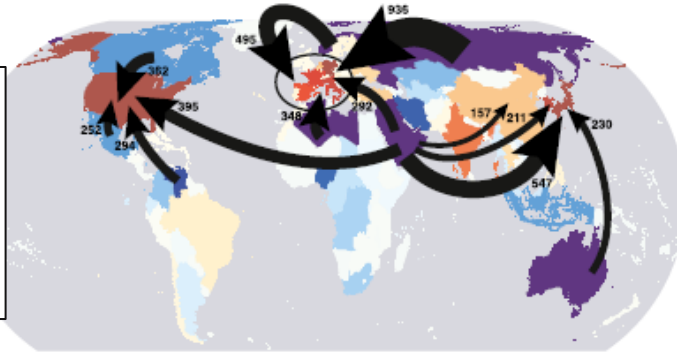
- Consumption growing faster than production in Annex B
- Driven by a changing division of labour
- Climate policy has minimal effect



Broadening coverage through accounting

Robbie M. Andrew, Glen P. Peters, Steven J. Davis

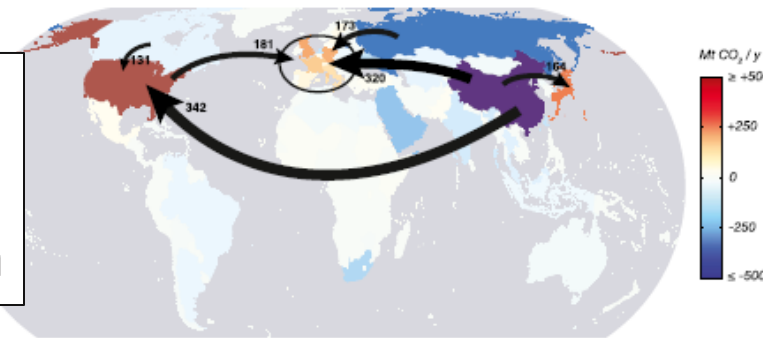
Extraction
to
Production



Extraction base

- Only needs low participation
- Tax revenue to extractors

Production
to
Consumption



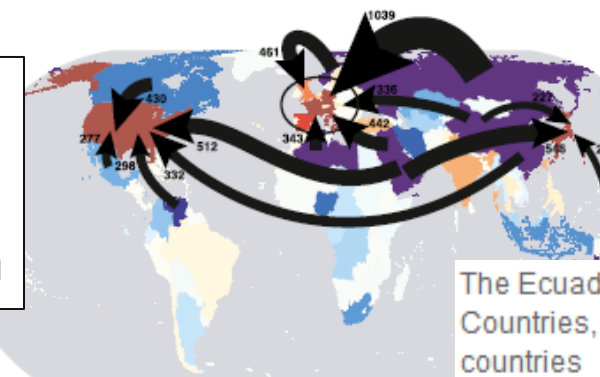
Territorial base

- Leakage Prone

Consumption base

- Expands coverage (if net importers)

Extraction
to
Consumption



Oil nations asked to consider carbon tax on exports

theguardian

Proposal could break deadlock at climate talks over raising finances for poorer countries to adapt to global warming

The Ecuador-led initiative, submitted to the Organisation of Petroleum Exporting Countries, could see a 3-5% tax levied on every barrel of oil exported to rich countries

Global Agreements

- Alternative policy designs lacking research
 - Use of subsidies *and* BTAs
 - BTAs may “force” a global agreement
 - A lot of literature says this is *necessary*
 - Base carbon pricing on current VAT systems?
 - Consumption emission limitations directly
 - Supply-side/extraction-based policies

Measuring Effectiveness

$$E = \frac{AP - NR}{CO - NR}$$

AP: Actual Performance

CO: Collective Optimum

NR: No Regime Counterfactual (BAU)

- How can this framework be applied to emission pathways (scenarios)?

The Oslo-Potsdam Solution to Measuring Regime Effectiveness: Critique, Response, and the Road Ahead

Power

- “Power” can depend on *direct* and *indirect* relationships between parties
- Similar methods are used for the flows of goods and services between countries
 - $x = (I - A)^{-1}$
 - A describes direct and indirect “transfers”
- Can look at how different types of “power” are transferred between parties

Future Directions

- Robust data, methods, comparisons to prepare for potential policy applications
- Develop and cost policy instruments
- Political feasible pathways

- We have the numbers
 - ...we are missing economics, politics, etc
 - ...we are interested in ideas

Thank you

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