# Bolder Boulder: A City's Quest to meet Kyoto when Federal Policies Fail

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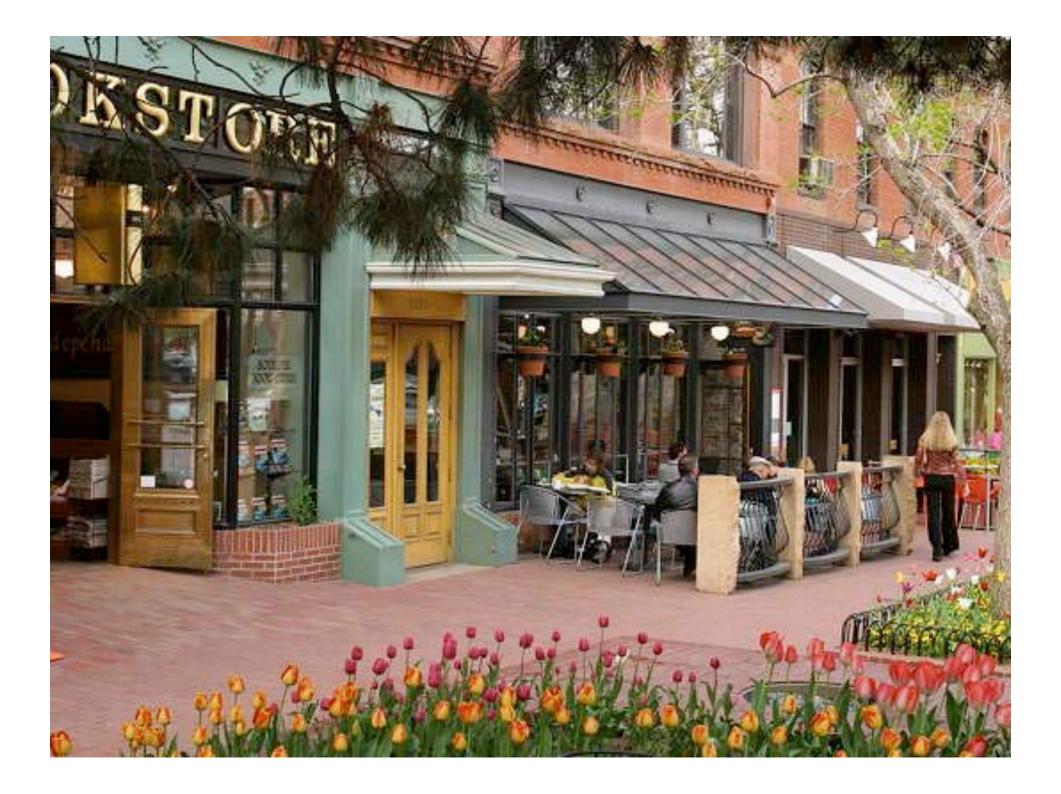
**ECEEE 2007, Paper 3.253** 



#### What we'll talk about:

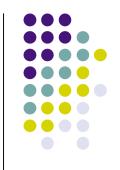
- Orient you to Boulder
- Development of Boulder's Climate Action Plan
- The Carbon Tax
- 2007 Implementation Plans
- What will the future hold?





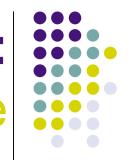


### **Boulder's Political Context**



- Smart policy decisions over the decades have created a solid foundation from which to build
- Financial resources, community support, and political will to be an innovator and leader
- "Powerful" municipal image in Colorado

# **Boulder's Climate Action Plan:**How we got here



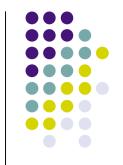
- May 2002: Boulder City Council adopted Kyoto Protocol goals for the city:
  - "Reduce community-wide greenhouse gas emissions to 7% below 1990 levels by 2012."
- 2003: volunteer group developed framework for Climate Action Plan; City spent € 75,000 developing a detailed GHG inventory

# **Boulder's Climate Action Plan:**How we got here

- November 2004: City Council appropriated 200,000 Euros annually in 2005 and 2006 for GHG reduction programs and development of a Climate Action Plan (CAP), including long-term funding options.
- 2005: Council, staff, and key stakeholders developed overarching strategies for the CAP and explore funding options; staff began ramping up limited programs.

#### **Boulder's Climate Action Plan:**

### How we got here



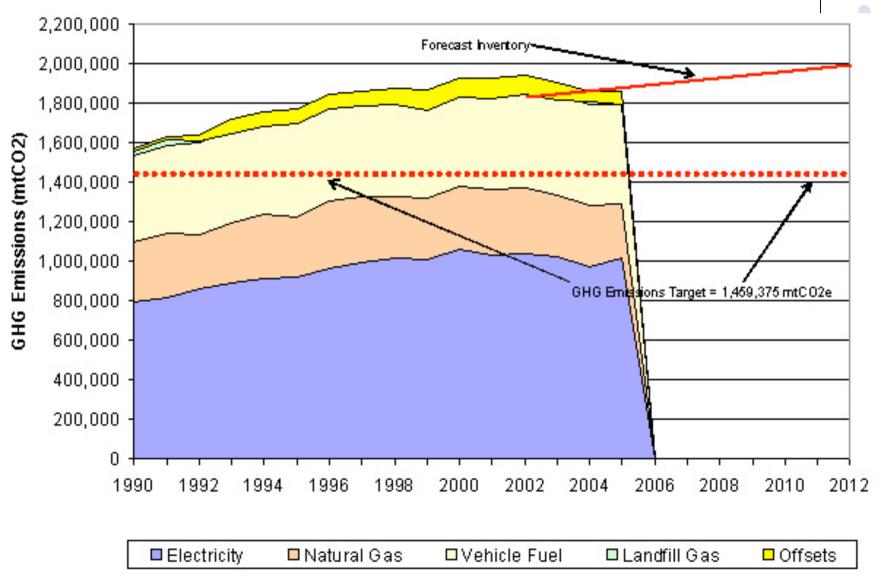
#### 2006:

- Climate Action Plan
   Committee shepherded CAP toward completion; adopted by City council in June
- Council determined carbon tax is best revenue source for implementation, placed tax measure on November ballot
- Measure passed, 60.5% in favor, 39.5% opposed



### Actual GHG emissions in Boulder 1990 through 2004 with "business as usual" forecast to 2012

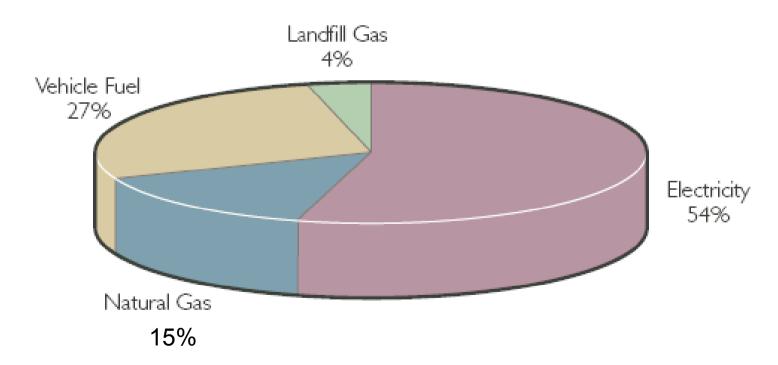






Tax on electricity consumption

#### GHG INVENTORY BREAKDOWN BY ENERGY SOURCE



# Boulder's Carbon Tax: Specifics

- Applies to all electricity customers in the city
- No tax charged for green power customers
- Rates set in direct proportion to expected program sector expenditures
- Rates can be re-set depending on program needs
- Rates can be increased by 20%
- Sunsets in 2012
- Will raise approximately €.75 million per year

# Boulder's Carbon Tax: Specifics

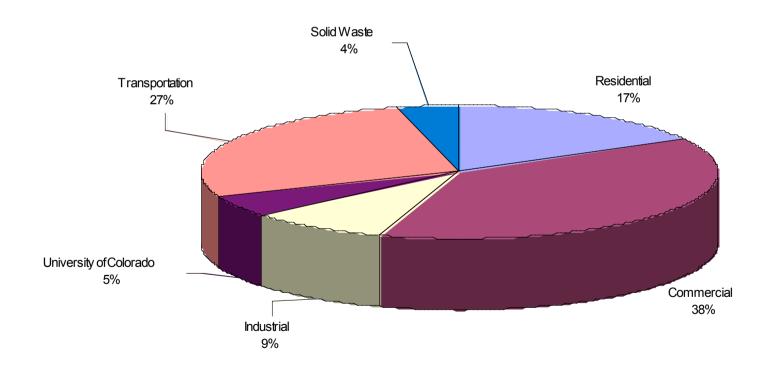
#### **Sector Rates:**

|             | Euros per kilowatt-hour |  |  |  |
|-------------|-------------------------|--|--|--|
| Residential | 0.00165                 |  |  |  |
| Commercial  | 0.0003                  |  |  |  |
| Industrial  | 0.00015                 |  |  |  |

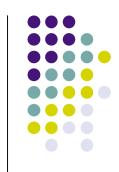
### 2005 Emissions by Sector



#### **GHG Inventory Breakdown by Sector**



### Residential Sector Characteristics



- 17% of total GHG emissions
- Approximately 51,030 residential units, 45% single-family and 55% multi-family dwellings
- Roughly half of housing units are rental properties



- Increase energy efficiency
- Switch to renewable energy and vehicle fuels
- Reduce vehicle miles traveled

#### Maximize voluntary emissions reductions through:

- Education, outreach and marketing
- Connecting residents and businesses with available rebates and tax credits
- Providing services not offered in the Boulder market

### **Energy Efficiency Current Programs**

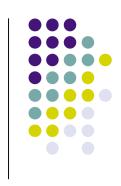
#### Income – Qualified Weatherization

- 2007 Budget: € 30,000 for 20 homes
- Increased income guidelines to 78.5% of AMI (HUD + 10%) and opened to renters
- Measures include:
  - Insulation
  - Furnace replacement
  - Refrigerator replacement
  - Programmable thermostat
  - Duct sealing
  - CFLs
  - Considering evaporative cooling





### **Energy Efficiency Current Programs**



#### Residential Energy Audit Program





Homeowner pays € 75 of the audit cost



### **Energy Efficiency Current Programs**



#### **Boulder Energy Brigade**

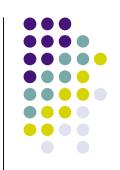
- 2007 budget € 22,500
- 2006 pilot targeted 550 homes with kits, and conducted 63 1hour audits
- Program highlights:
  - Deliver kits with low-cost, no-cost efficiency measures and educational literature





### **Energy Efficiency**

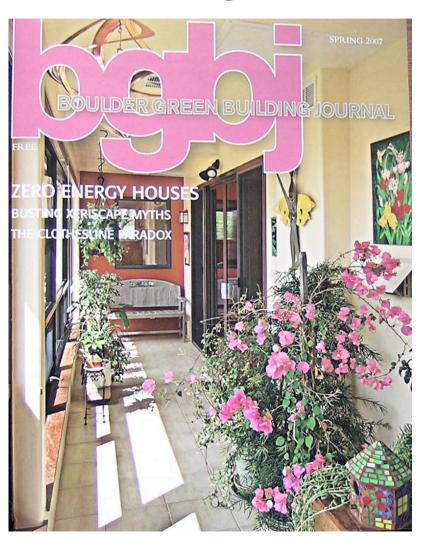
#### Residential Programs to be developed in 2007



- Home Energy Makeover
- Refrigerator Round-up
- Insulation Buy-down
- Public Housing Retrofits
- Updated Lighting Program
- Integrate Green Building Programs Training and Education

# Vigorous building energy efficiency initiatives in Boulder





- Boulder Green Building Guild modeled after medieval European guilds
- Educational mission, produces Boulder Green Building Journal
- Copies at <u>www.bgbg.org</u> under News & Events, Journal & Publications

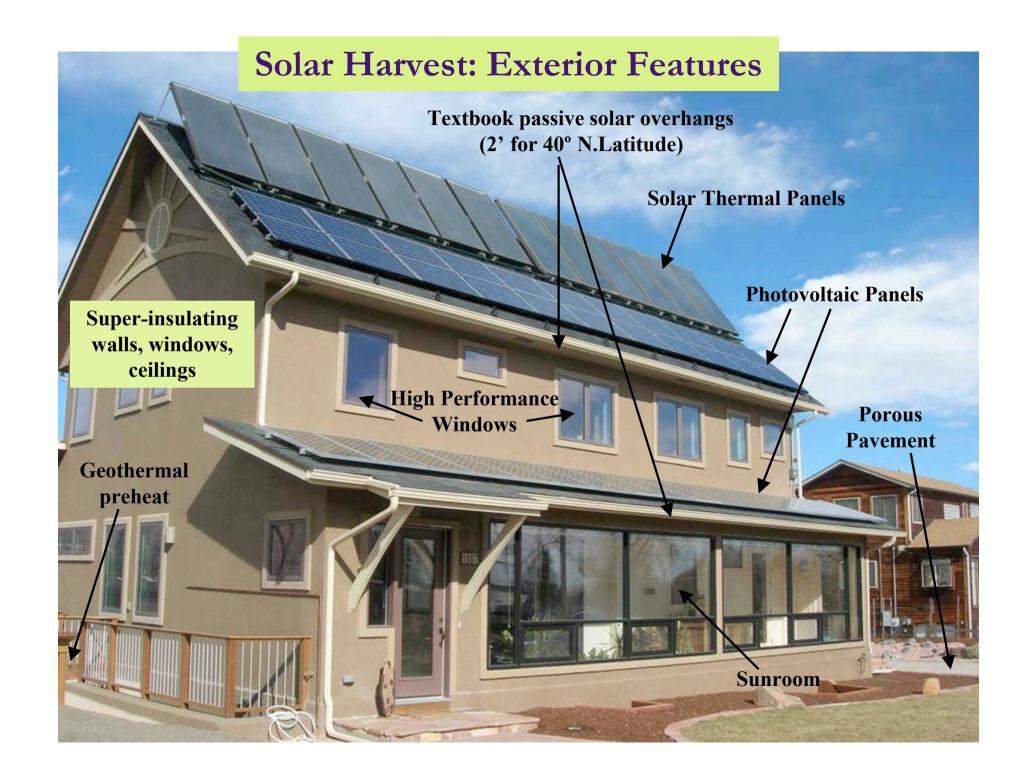
# Achieving energy efficiency in housing



- Good design and good execution both critical.
- Build a thermos bottle, protect IAQ w/ smart ventilation.
- Excellent insulation, excellent air sealing.
- This includes ducts as well as the envelope; better radiant heating avoids fans and leaky ducts.
- Sun control summer and winter with overhangs and specularly-selective glazing; passive solar with insulated shutters, daylighting.
- Right size equipment; active solar DHW.
- Electric efficiency, lighting, appliances; evap cooling.
- Commission dwelling—pressure balance, controls, people.

## Solar Harvest: Boulder's First Net-Zero Energy Home





## Interior Features & Building Techniques

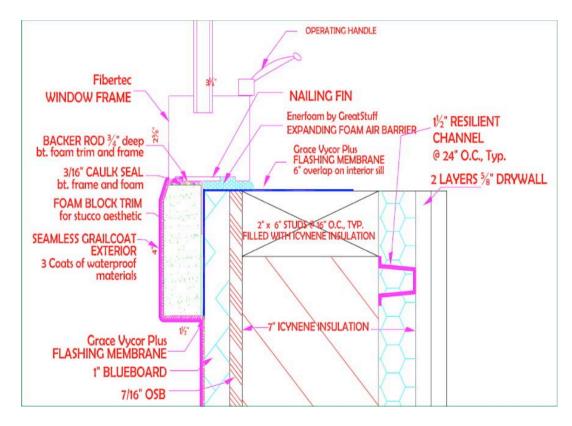




- Tight Building Envelope
- Super Insulation
- Passive Solar Gain & Active Heat Distribution
- Thermal Mass: Double Drywall
- Solar Thermal Heating and Hot Water
- Geothermal Exchange
- PVs & Electricity Efficiency

## Insulation and Grailcoat detail Wall = R-6







### **Commercial Sector Characteristics**



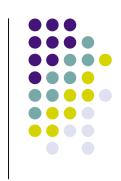
#### **Context:**

- 1,600+ Commercial Buildings
- 30 million sq ft of space
- 38% of Boulder's emissions

#### **Goals through 2012:**

- 20% reduction in electricity use
- 5% reduction in natural gas consumption
- Reach 1/3 of commercial building stock

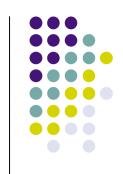
### **Commercial Sector** 2007 Work Plan



#### **Energy Efficiency**

- Budget: € 96,000
- Goal: 500,000 kWh reductions implemented
- Strategies:
  - Establish Trade Ally network
  - Focused and robust training for property owners, managers, and contractors on building energy efficiency and Xcel Energy rebates

## **Commercial Sector Xcel Energy**



#### Commercial rebates and other programs

- Cooling efficiency
- Compressed Air efficiency
- Custom Efficiency
- Energy Design Assistance
- Energy Management System
- Lighting Efficiency
- Motor Efficiency
- Recommissioning





- Just 13 industrial customers in Boulder
- 9% of GHG emissions
- Focus will be on leveraging Xcel Energy programs
- Looking into industrial "self-direct" approach

## Renewable Energy Programs

- Boulder Wind Challenge
- Solar promotion



#### Ideas:

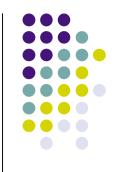
- Neighborhood renewable energy competitions
- Bulk purchases of solar equipment
- Collaborate with local RE suppliers and nonprofits to maximize visibility and promotion

### **Transportation**



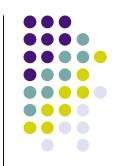
- 27% of total GHG emissions
- Goal: Reduce emissions by 40,000 tons by 2012
- Focus of CAP will be on promoting and increasing access to renewable fuels and promoting highly-efficiency and flex-fuel vehicles





| TOTAL                  | 350,000                                  | 100            | € 48  | € 27.4   | € 4.88   | € 67                             |
|------------------------|--|----------------|---|--|--|----------------------------------|
| Education and Outreach | 30,000                                   | 9              | not<br>estimated                                  | -  | € 0.9  | € 15                             |
| Transportation         | 40,000                                   | 11             | not<br>estimated                                  | not<br>estimated   | € 0.375  | € 0.75                           |
| Renewable Energy       | 204,000                                  | 58             | -   | € 0.67   | € 1.05   | € 8.25                           |
| Energy Efficiency      | 76,000                                   | 22             | € 48  | € 26.7   | € 2.47   | -€ 347                           |
| Actions                | GHG<br>emissions<br>reduction<br>by 2012 | % of<br>target | Lifetime<br>energy cost<br>savings<br>( millions) | Private<br>sector<br>investment<br>by 2012<br>(millions) | Public<br>sector cost<br>by 2012<br>(millions) | Public<br>sector cost<br>per ton |

### **Next Steps**



#### **Climate Action Plan efforts:**

- Program branding
- Awards programs
- CAP Symposium

#### Other policy efforts:

- Solar rebates and municipal solar installations
- Building energy codes
- Renewable Energy investments
- Municipalization of electric power company

# Boulder's Carbon Tax: What we've learned

- City council and city management leadership and commitment is critical.
- Involve residents in designing plan.
- Engage key community stakeholders—and listen to what they have to say.
- Keep the issue in front of the community.
- When the people lead, sooner or later the federal government will follow!

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